

Meeting Budget and Performance Overview and Scrutiny Committee

Date 15 March 2012

Subject Young people Not in Education, Employment

or Training (NEET) (Children's Service - CPI

5011)

Report of Deputy Director, Children's Service

Summary

The report shows the seasonal fluctuations in 16 – 18 year olds

Not in Education, Training or Employment (NEET) for Barnet, London and nationally. Citing current data on NEETs and youth unemployment in Barnet, London and nationally, it shows that 16 – 18 year olds NEET figures are still relatively low in Barnet although

youth unemployment data for 18-24 years has nearly doubled

numerically since January 2008.

Officer Contributors Flo Armstrong, Divisional Manager Youth Support Service

Status (public or exempt) Public

Wards affected All

Enclosures None

Reason for urgency / exemption from call-in

Not applicable

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1. RECOMMENDATION

1.1 That the Committee note the report and make comments and recommendations as appropriate

2. RELEVANT PREVIOUS DECISIONS

2.1 Budget and Performance Overview and Scrutiny Committee, 6 December 2011, Agenda Item 6 - Corporate Performance Results 2011/12 – Quarter 2 – (2):

That the Committee receive in-depth reports to be presented to the meeting scheduled for 7 March 2012 relating to the percentage of young people who are not in education, employment or training (NEET) (Children's Service - CPI 5011).

3. CORPORATE PRIORITIES AND POLICY CONSIDERATIONS

3.1 Supporting young people to engage in education, employment or training supports the delivery of the following corporate priorities and policies:

Corporate Plan - 2011/13 - especially the priority of 'sharing opportunities, sharing responsibilities' and the performance target to maintain the proportion of young people who are not in education, employment or training (NEET).

Sustainable Community Strategy 2010 /20 - in particular the priority 'investing in children, young people and their families' which includes the priority objective 'narrow the gap through targeting support at young people not fulfilling their potential'. Supporting young people to engage in education, employment and training also supports the priority 'a successful London Suburb' which includes the priority objective 'giving people the right skills to access employment opportunities'.

Barnet Children and Young People Plan 2011/13 - contains the priorities 'equip young people with skills to improve their employability' and 'improve early identification of children and young people who may require additional support to access education, employment and training'.

4. RISK MANAGEMENT ISSUES

- 4.1 There is a risk of an increase in young people and young adults who are not in employment, education or training, resulting in the corporate priorities and policy priorities not being achieved.
- 4.2 An increase in young people not in employment, education or training may result in a reputational risk relating to resident perceptions. The 2010/11 Residents Perception Survey found that youth provision was a key concern with teenagers hanging around the streets being one of the top three residents' concerns and 16 per cent of residents saying that not enough was being done for young people.
- 4.3 Following the disorder between 6 and 10 August 2011 there is a risk of future public disorder. Work to reduce the percentage of young people not in education, employment or training will help to improve outcomes for young people, helping to mitigate against the risk of future disorder.

5. EQUALITIES AND DIVERSITY ISSUES

5.1 Males and white British young people are overrepresented among young people not in education, employment or training (NEET) (see section 9.2.2). Vulnerable groups such as children in and leaving care and young mothers are more likely to be NEET. Targeted support to increase opportunities for these young people will help to reduce inequalities.

6. USE OF RESOURCES IMPLICATIONS (Finance, Procurement, Performance & Value for Money, Staffing, IT, Property, Sustainability)

6.1 Following the restructure of the service in April 2011 and further efficiencies commencing April 2012, the Youth Support Service will work with partners to maximise resources within the community and fill gaps in the delivery of universal provision.

7. LEGAL

The local authority owes various statutory duties to young people between the age of 16-18.

- S11 Children Act 2004-duty to safeguard and promote the welfare of children and young persons
- S10 Children Act 2004-duty to co-operate to improve the well being of children
- S68 Education and Skills Act 2008-duty to make available to young persons and relevant young adults for whom it is responsible such services as it considers appropriate to encourage, enable or assist effective participation of those persons in education or training
- S507B Education Act 2006-duty to secure young people's access to positive activities

8. CONSTITUTIONAL POWERS

- 8.1 The scope of the Overview and Scrutiny Committees are contained within Part 2, Article 6 of the Council's Constitution.
- 8.2 The terms of reference of the Overview and Scrutiny Committees are included in the Overview and Scrutiny Procedure Rules within Part 4 of the Council's Constitution.
- 8.3 The Budget and Performance Overview and Scrutiny Committee has within its terms of reference responsibility for scrutinising "the overall performance, effectiveness and value for money of Council services."
- 8.4 The Local Government Act 2000 determined that along with other responsibilities the remit of Overview and Scrutiny would include the responsibility to make recommendations to the executive on matters which affect the authority's area or inhabitants.
- These responsibilities have been further strengthened by other legislation, including the Local Government and Public Involvement in Health Act 2007, and the Police and Justice Act 2006.

9. BACKGROUND INFORMATION

9.1 In recent years the number of young people not in education, employment or training (NEET) in Barnet had been steadily falling below regional and national averages. However, economic conditions have meant that this NEET figure has been rising again.

Barnet's performance in tackling NEETs remains strong and although Barnet is performing well compared to statistical neighbours there is concern about:

- The potential growth of NEETs dependent on economic climate
- high number of unknowns, a proportion of who will need support
- increase in the percentage of longer-term NEETs
- Increase in number of younger people 16 24 who are JSA claimants

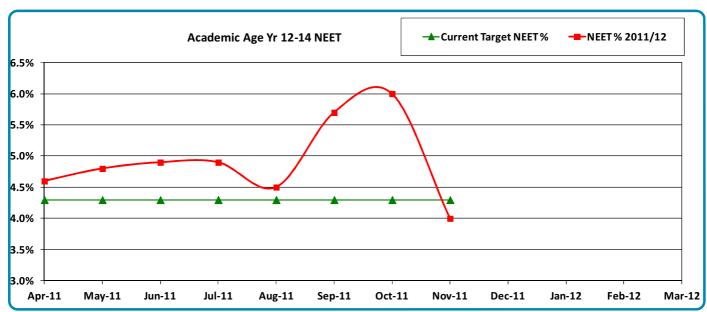
This report outlines current performance and the activities underway to help tackle youth unemployment in Barnet. In difficult economic climate, we should take into account that there is a risk that the number of NEETs could grow. Supporting NEETs is a priority for the council and will remain a priority in 2012/13.

9.2 <u>16-18 Young People Not in Education, Employment or Training</u>

9.2.1 Current 16 – 18 NEET picture in Barnet

Graph one below shows the latest available data for Barnet, compared with the previous two years. The most recent figure, from November, shows that 4.0 per cent of 16-18 year olds in Barnet were NEET (387 young people).

As can be seen from the graph, every September there is a national seasonal increase in NEETs. This can be explained by records being adjusted to take account of the large number of young people leaving Year 11 who suddenly join the 16-18 cohort – it takes several months from September to November to work with schools and colleges to ascertain the whereabouts and activity of this group.



Graph 1 - Current NEET picture in Barnet

9.2.2 Characteristics of 16- 18 NEET group in Barnet – November 30th 2011 (excerpts from Career Vision MI Report for LB Barnet)

In November 2011 there were 9,971 young people of academic age Years 12-14, and 270 of these were NEET. Males were over-represented and accounted for 60 per cent of NEETs compared with 51.2 per cent of the total cohort.

The ethnic analysis shows that white British young people are over-represented in the NEET group, accounting for 34.8 per cent (94) of NEETs compared with 22.4 per cent of

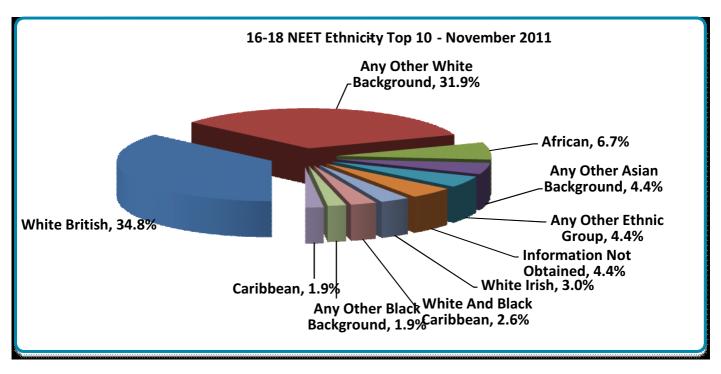
the total cohort. This is a lower proportion than in November 2010 where there was a 42.7 per cent NEET white British compared to the 25.6 per cent of the overall cohort.

In contrast, Indian young people continue to be under-represented (1.1 per cent of NEETs, 3.3 per cent of total cohort), although the disproportionality is less than in November 2011 where Indian young people comprised 5 per cent of the cohort, but only 0.7 per cent of the NEET group.

African/White and Black African young people and those of any other ethnic group have roughly equivalent proportionality of NEET young people to that of the wider cohort.

184 of the NEET young people were seeking employment or training; 23 were awaiting a place on a course or training place; none were actively volunteering; two were engaged in a focused personal development opportunity; 12 were teenage parents; three were pregnant; and nine were NEET because of significant illness.

27.4 per cent (74) of young people in November have been NEET for three months or less, which is down on the equivalent period for 2010 (55.0 per cent). Long term NEETs (from six months to two years) have risen from 92 to 167 and more than doubled in percentage terms between November 2010 and 2011 (rising from 30 per cent to 61.9 per cent).



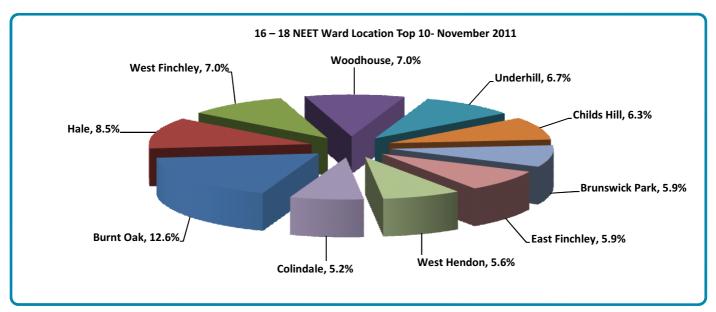
Graph 2 - NEET Ethnicity top 10 - Nov 2011

NEET by Duration: 30th November 2011						
Duration	16	17	18	19	Total	Percentage
less than 1 month	1	6	4	1	12	4.4%
1 month - 2 months	9	7	1		17	6.3%
2 months - 3 months	29	10	5	1	45	16.7%
3 months - 6 months	2	12	9	6	29	10.7%
6 months - 1 year		26	26	4	56	20.7%
1 year - 2 years		34	57	12	103	38.1%
more than 2 years			4	4	8	3.0%
Total	41	95	106	28	270	100.0%
1 month - 3 months	39	23	10	2	74	27.4%
6 months - 2 years		60	87	20	167	61.9%

Graph 3 - NEET by duration - Nov 2011

9.2.3 Ward Location of 16 – 18 NEETs

The numbers of NEETs in Barnet between November 2010 and 2011 have shown an overall reduction, falling from 307 to 270, so comparisons by ward will appear more significant when viewed in proportion rather than in absolute terms. During this period, we have seen a decrease in the proportion of young people coming from the Underhill ward, falling from 28 (9.1 per cent) to 18 (6.7 per cent), but an increase in the number of NEET young people from Woodhouse ward from 13 to 18 (4.2 per cent to 7.0 per cent).



Graph 4 - NEET ward location top 10 - Nov 2011

9.2.4 Although the NEET figures for London and Barnet are relatively low, there has been a significant increase in the number of 16-19 year olds whose status is 'not known'. In November 2011, this was 17.4 per cent of 16-19 year olds (and 14.6 per cent of 16-18 year olds) in Barnet. This puts the Barnet 'not known' figures well above the National average and indicates there could be NEETs which are currently going uncounted. It should be noted however that recent data indicates a drop in these figures, in line with the cyclical nature of the NEET data.

9.3 Progress against NI 117 and 2010 target

9.3.1 Overall, since the local authority started recording NEET data in 2005/06, Barnet's annual NEET percentage has fallen year on year and, at 4.0 per cent in November 2011, remains comfortably below the 2010 nationally set target for Barnet of 5.4 per cent.

Because of the seasonal fluctuations, the annual NEET data, previously reported for all local authorities as National Indicator 117, is based on the average percentage of young people NEET over the three month period November to January. The Barnet annual NEET percentage has dropped year on year since the local authority began recording in 2005/06 and has also remained below the London and England average, as well as below our national target of 5.4 per cent. The table below demonstrates the steady fall in NEET in Barnet. The equivalent figure for November 2011 – January 2012 is not yet available.

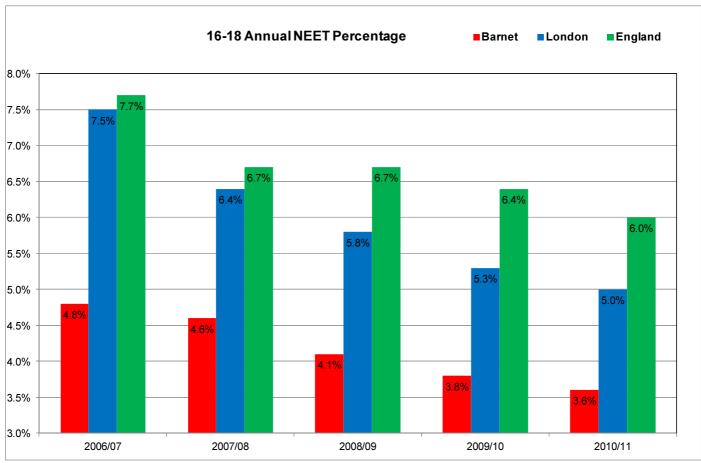
Table 1 - National Indicator 117 (average NEET Nov-Jan)

	Barnet	London	England
2010/11	3.6%	5.0%	6.0%
2009/10	3.8%	5.3%	6.4%
2008/09	4.1%	5.8%	6.7%
2007/08	4.6%	6.4%	6.7%
2006/07	4.8%	7.5%	7.7%
2005/06	6.2%	8.5%	8.2%

We are still awaiting data for December and January 2011/12. Table 2 below relates to November to December data comparisons 2008 – 2010

Table 2 -

	Barnet	London	England
November 2011	4.0%	4.7%	6.2%
December 2011	N/A	N/A	N/A
November 2010	3.7%	5.1%	6.1%
December 2010	3.5%	5.0%	5.9%
November 2009	3.8%	5.4%	6.5%
December 2009	3.9%	5.3%	6.4%
November 2008	4.0%	5.7%	6.7%
December 2008	4.2%	5.8%	6.6%



Graph 5 - NI 117 for Barnet, London and England

9.4 Comparison with Statistical Neighbours¹ – November 2011

9.4.1 The table below shows Barnet's performance against statistical neighbours. The Barnet 16 – 18 NEET level in November 2011 is 1.3 per cent percentage points below the mean indicator and 0.6 per cent percentage points above its closest statistical neighbour Kingston upon Thames.

Table 3 - Performance against statistical neighbours

		ID	Academic Age16-18 (Y12- Y14) NEET %	Y12 NEET%	Y13 NEET%	Y14 NEET%
Barnet		302	4.0%	1.9%	3.7%	6.4%
Mean indicator for statistical neighbours			5.3%	2.5%	5.1%	7.8%

				Academic			
<u>Rank</u>				Age16-18 (Y12-	Y12	Y13	Y14
(1=Closest)	Name	"Closeness"	ID	Y14) NEET %	NEET%	NEET%	NEET%
1	Kingston upon Thames	Close	314	3.4%	1.1%	3.0%	5.9%
2	Merton	Close	315	4.5%	1.5%	4.5%	6.7%
3	Hillingdon	Close	312	4.1%	3.1%	4.1%	5.1%
4	Reading	Close	870	9.2%	5.3%	9.5%	13.0%
5	Sutton	Close	319	4.2%	1.1%	4.1%	7.1%
6	Hounslow	Close	313	4.3%	3.2%	3.6%	6.0%
7	Redbridge	Close	317	4.0%	2.3%	3.3%	6.1%
8	Bromley	Somewhat close	305	5.5%	1.7%	5.1%	8.5%
9	Richmond upon Thames	Somewhat close	318	6.0%	2.2%	5.7%	8.7%
10	Bedford Borough	Somewhat close	822	7.6%	3.7%	8.2%	11.1%

9.5. Youth Unemployment: 16-24 year olds

9.5.1 According to the latest labour market statistics from the Office for National Statistics (ONS), the unemployment rate nationally for 16-24 year olds was 22 per cent in Aug-Oct 2011, up 1.2 percentage points from the three months to July 2011. There were 1.03 million unemployed 16 to 24 year olds in the three months to October 2011, up 54,000 from the three months to July 2011.

9.5.2 Jobseekers Allowance claimants

Table four below shows the most recently available data for Jobseekers Allowance claimants; while this is not the official unemployment measure it can provide a good comparative indicator as of November 2011.

Statistical neighbour models provide one method for benchmarking progress. For each LA, these models designate a number of other LAs deemed to have similar characteristics. These designated LAs are known as statistical neighbours. Any LA may compare its performance (as measured by various indicators) against its statistical neighbours to provide an initial guide as to whether their performance is above or below the level that might be expected (Department for Education, 2011).

Table 4 - JSA Claimants

Office National Statistics JSA claimants by age (November 2011)						
	Barnet (numbers)	Barnet (%)	London (%)	Great Britain (%)		
By age of claimant						
Aged 18-24	1,590	5.4	7.7	7.8		
Aged 25-49 4,400 3.1 4.1 3.9						
Aged 50 and over	1,095	2	3.3	2.1		

Source: ONS claimant count - age duration with proportions

Note: % is number of persons claiming JSA as a proportion of resident population of the same age

The tables below show the number and percentage of JSA claimants aged 16 - 24 in Barnet for the last 10 years. There is a comparative line for 2008 when the figures were at their lowest before the increases related to the recession. In August 2008 there were 970 claimants aged 18-24, compared to 1,590 in November 2011.

A significant increase in the number of claimants aged 16 - 64 can be seen although the proportion of all claimants that are aged 16 - 24 has not seen a significant change either locally or nationally.

Table 5 - JSA Claimants 16-24 Barnet

Jobseeker's Allowance Claimants (numbers)					
Claimants Aged 16- 24	Persons	Count			
	Barnet	London	England		
	London Borough	Region	Country		
Nov-11	1590				
Aug-10	1430	50040	327870		
Aug-09	1600	56580	386180		
Aug-08	970	35670	233410		
Aug-07	945	36070	208690		
Aug-06	1290	44975	240605		
Aug-05	1290	42935	214110		
Aug-04	1165	39025	185280		
Aug-03	1225	39170	198370		
Aug-02	1155	35810	197705		
Aug-01	875	31180	193665		

Table 6 - JSA Claimants 16-24 Barnet Percentage

Jobseeker's Allowance Claimants (%)						
Claimants Aged 16-24	Persons	Percentage				
	Barnet	London	England			
	London Borough	Region	Country			
Nov-11	22					
Aug-10	22	24	28			
Aug-09	23	26	30			
Aug-08	25	27	31			
Aug-07	24	27	31			
Aug-06	25	28	31			
Aug-05	27	28	31			
Aug-04	25	26	29			
Aug-03	23	25	28			
Aug-02	21	22	27			
Aug-01	19	21	26			

ONS statistics also show that in November 2011 there were fewer vacancies in Barnet for each job centre claimant than in London region (7.2 in Barnet compared to 8.4 in London as a whole).

9.6 Work in Barnet to reduce young people not in education, employment or training (NEET)

9.6.1 Integrated Youth Support Service

The work of the Youth Support service targets the reduction of NEET young people up to 19 years, working both with young people, their education, training and employment providers, including Job Centre Plus, with the aim of maximising the chances of young people gaining employment for their adult lives. However our NEET work is focused on the younger age group from 16-18 years and we only engage with issues around youth employment from 19-24 years, through work with young people with learning difficulties and/or physical disability.

The service works with young people mainly aged 11-19 years (up to 25 for those with learning difficulties and/or physical disabilities), providing positive activities for some young people from 8 years old, and working with young people aged 19 plus with Learning Disabilities/Difficulties or on transition to adult services. The Youth Support Service's main focus as regards youth unemployment is to reduce the number of NEET young people, working with those at risk of NEET, as well as those who are NEET, aiming to give these young people a good start, building confidence, providing guidance on appropriate education or training choices in order to maximise their chances of progressing to adult employment.

Our service provides intensive support both through information, advice and guidance, and by providing positive activities and targeted youth work intervention for those vulnerable young people at risk of becoming NEET.

Where young people become NEET, personalised contact and follow-up is provided regularly, as well as additional support where possible through prioritising those in groups vulnerable to unemployment such as Leaving Care, or Youth Offending.

9.6.2 Schools Work

A Targeted Youth Worker is linked to each secondary school in Barnet and also the local colleges, and these work intensively with referred At Risk young people and their families, and provide group work positive activities within the school and local community setting.

Young people at risk of being excluded from school are referred to our year-long positive activities programme or to other services, as required, for example, drugs/alcohol treatment, youth counselling, and housing support. This support aims at providing guidance to ensure they come back into Education, Employment or Training and out of our targeted youth support activity.

9.6.3 September Guarantee

The September Guarantee aims to ensure there is an offer, by the end of September, of a suitable place in learning to young people completing compulsory education. The guarantee was implemented nationally in 2007 and extended to 17 year olds in 2008 to

give those who had enrolled on one-year or short courses, or who had left the activity they chose when leaving school, a further opportunity to engage in learning. The offer must be one of the following:

- full or part-time education in school, sixth form college, independent learning provider, or FE college;
- an apprenticeship or programme-led apprenticeship. This must include both the training element and a job or work placement, where this is a requirement of starting the apprenticeship;
- Entry to Employment (E2E) or Foundation Learning;
- employment with training to NVQ level 2.

This is an important element of the strategy for reducing the proportion of young people not in education, employment or training, increasing participation, and raising attainment at age 19.

The aim of the September Guarantee is to offer a place in learning that reflects the needs of the young person. We track the applications and offers of learning made, and collate and share the 'intended destinations' data with partners, so that provision can be planned and commissioned to meet the needs of young people.

Table 7 - Year 11 September guarantee

	Table 1 Tour 11 Coptomics guarantee						
	Y11 September Guarantee						
	Offer made	Offer Not Appropriate	No offer made	Not recorded			
2011	92.40%	0.66%	6.94%	0.00%			
2010	97.32%	1.52%	1.16%	0.00%			
2009	95.10%	1.30%	3.60%	0.00%			
2008	93.30%	1.30%	5.40%	0.00%			

9.6.4 Destinations Data

There are plans to introduce two learner destination measures which will show the destinations of young people the year after they leave school or their post-16 provider.

- The Key Stage 4 measure will be based on activity at academic age 16 (i.e. the year after the young person left compulsory education).
- The 16-18 measure (Key Stage 5 for schools) will be based on activity in the year after learning at age 16-18.

The purpose of these measures are to provide clear and comparable information on the success of schools and colleges in helping all their learners take qualifications that offer them the best opportunity to progress and succeed. It is also intended to make Schools and post 16 providers accountable for ensuring their learners take qualifications that enable them to have a successful transition.

Data will be published at institutional level alongside performance tables. Initially, it is planned to publish headline data on the proportion of a school or provider's students that went on to participate in education, training or employment the year after they left that institution. The measures will be introduced in two phases:

In the first phase measures will be developed that capture all education destinations, this measure will be piloted and if robust enough, will be published alongside the KS4 and KS5 2011 Performance Tables (published in 2012).

For phase Two, it is intended to include the more complex employment and work based learning destinations and aim to publish in 2013.

Data Sources to be used for the measures include:

- Schools Census Data
- Awarding Body Data
- Individual Learner Records (post 16 provider data)
- Department of Work and Pensions
- HMRC
- Higher Education Statistical Authority
- National Client Caseload Information System (NCCIS)

NCCIS information is collected locally by the Youth Support Service and this data will provide a key source for the success of this initiative.

The 14-19 team have run sessions for schools and post 16 providers on these new responsibilities.

9.6.5 Raising the Participation Age (RPA)

In 2013 all young people will be required to stay on in learning until the age of 17; and from 2015 until their 18th birthday. They are not required to stay on at school, and can even go into full-time work. However they must meet a requirement to study at least part-time. For the majority of young people it will be about participating at college or school for two years of post-16 education or training. Patterns of post-16 attendance are likely to stay similar to now.

The local authority has a statutory duty to ensure that there are sufficient appropriate places to enable all young people participate. In practice this means that the Local Authority must articulate local needs to the providers, effectively prompting them to supply an appropriate number and range of places to meet demand. The funding for 16-19 Education and Training currently comes through the Young Peoples Training Agency (YPLA), they allocate funding to schools and colleges on the basis of the numbers of learners who studied with them in the previous year and is not within the local authority's control. The 14-19 team are currently working in partnership with schools and post 16 providers to develop provision that will meet the needs of this cohort.

9.6.6 Management Information

We have detailed monthly reports analysing the NEET population in Barnet and these enable us to focus our efforts where needed.

9.7 CONCLUSION

This report shows that Barnet still has a relatively low percentage of young people aged 16-18 not in education, employment or training which has been reducing year on year since 2005/06. However there is a growing national trend to reflect that LBB could be impacted by worsening economic conditions. Figures show that numbers are rising in the 16-24 group nationally and this increase is in line with the current recession. Labour

market statistics show 18-24 years youth unemployment nationally is at the highest level since records began in 1992.

Whilst our local NEET figures continue to be low, we should anticipate a rise to reflect the challenges of the current recession and changes in the skills set required by a changing economy. The Youth Support Service will continue to ensure efficient and impartial information, advice and guidance for vulnerable young people in secondary schools, colleges and community settings, and work closely with partners through the changing 14-19 agenda. By maintaining strong relationships with local education, business and training providers the service can continue to offer personalised and appropriate training programmes to those young people most at risk of being NEET.

The challenge for Barnet is to maintain the decreasing or low 16-18 years NEET figure and mitigate sharp rises in 18-24 years youth unemployment caused by the recession. In line with statutory duties, the Children's Service works closely with partners to support those aged 14 to 19. However, a gap has been identified in provision for young people aged 19 to 24 who do not have learning difficulties and/or physical disabilities. With this in mind, options are currently being considered for a programme of targeted multi-agency support for young people aged 16-24 years old who are not in employment, education or training. Ensuring that Barnet's young people have the best possible opportunities to engage in education, employment and training remains a key priority for the borough and is in the corporate plan for 2012/13.

10. LIST OF BACKGROUND PAPERS

10.1 Career Vision MI Report for Barnet November 2011

Legal – MB CFO – JH/MC